National Conference for 2001 International Year of Volunteers organised by the Auckland Volunteer Centre on behalf of Volunteering NZ Leadership can be defined as a willingness to think about thegroup as a whole and to offer some

Session: Leadership and the Big Picture - Inspiring Involvement

direction and influence inhelping the group meet its goals

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Introduction

My basic assertion is that Leadership in Volunteering, from my Pakeha (those ofEuropean ancestry) understanding, requires attention to the "Big Picture".

We heard this morning, from Rev Gray, of how recognition of *aroha* in its widest context provides the basic principles for both Maori and indigenous Leadership.

My hope is that Tauiwi (all those who do not have Maori ancestry) can learn to be moreconfident about what we want, as basic principles of Leadership. This will no doubtrequire recovering some of what has been lost during the years when Volunteering hasbeen the victim of a culture of contempt. Attention to the Big Picture will enable us toreclaim those things that really matter.

A dozen facets of the Big Picture are explored in this paper, and a view of Leadershipin Volunteering developed. In particular, I hope to demonstrate that Leadership byindividuals and groups will emerge out of processes that take account of the range ofVolunteering in the Big Picture, rather than being only a matter of getting qualified.Perhaps we should beware of suggestions that, just as the business Sector has aMBA, we should have an MVA (Masters of Volunteer Administration)! As it is not possible to do justice to the range of material reviewed in this paper in theshort time available, some of the references I have used are attached.

The future of Volunteering

Kenn Allen, World President of the International Association of Volunteer Effort (IAVE), in his recent address [1] challenges us to not only celebrate the work of [alreadyrecognised] Volunteers, important though this is. He suggests the International Year of Volunteers (IYV) is a time when

• We can learn about, reflect on, and hold up for public recognition the traditions ofhelping, services and Volunteering in our societies, particularly by indigenous peoples

• We can learn about the current nature and scope of Volunteering, identifying thepotential for growth and increased impact and the barriers that stand in the way ofsuch development - and develop action plans to create a new future forVolunteering

• We can capture the attention and build support of leaders in all Sectors government, business, the media, religion, education, philanthropy, NGOs - byreminding them of the important roles they can play in making Volunteering anintegral and useful part of society.

He concludes by arguing that Volunteering is about how people work together toenvision and make real their shared futures.

This summary statement gives a framework for considering the Big Picture and posesthe need to address the above matters as they relate to this land.

What follows are some reflections on topics that I believe need attention, and on which those committed to the recognition of Volunteering might seek agreement.

Definition of Volunteering

The definition of Voluntary work being upheld by Members of Volunteering NewZealand (VNZ) is that it is done of one's own free will, unpaid, and for the commongood.

This has been given expression in Maori, to Volunteering Canterbury, by Rev MauriceManawaroa Gray, Upoko of Te Runaka ki Otautahi o Kai Tahu, as *Aroha ki te Takata a Rohe* [2]. The definition was shared in the context of the Vision, Purpose, Values andBeliefs of VNZ (referred to below). We understand that the expression in Maori stemsfrom the recognition that our vision is consistent with the vision of Te Runaka. This wasborn out of the relationships people in Volunteering Canterbury have with members ofTe Runaka and other people of Maori descent. Along with our commitment to Te Tiriti oWaitangi this gives a framework for further work.

Commitment to Te Tiriti o Waitangi

Many people are confused about how to continue with any commitment to Te Tiriti, asthey do not know to which Maori they should relate. Also, Te Tiriti has been interpreted in various ways, and is currently often replaced by "Principles" (Partnership, Protection and Participation). Other people believe it is about giving up much of what they holddear.

Moving on from our monocultural past means we must not throw our baby out with thebath water. Our relationships with Maori will then be more fruitful and the definition ofVolunteering (or whatever emerges as the term as our relationships develop) will beseen in the Big Picture of what we discover. All will feel included. This is the excitingprocess which could give direction and influence to the future of Volunteering in thisland.

Critical to being part of this process is to really understand Te Tiriti. Pakeha will thenwant to liaise with each other and other Tauiwi. We will be clearer about what we want to hold on to - our bungy cord as we take some leaps into the future, within aFramework based on Te Tiriti.

Hopes and Aspirations

Several years ago I was responsible for coordinating replies to an in-depth householdsurvey on adult learning needs and activities in the south-east of Christchurch [3] . Tocut a very long story short, we organised the responses in categories and one categoryemerged that we were not expecting. It was a category which recorded the responses from people wanting to deepen their understanding of an area of interest. Of the 748households surveyed 362 had people wanting activities in this category. Only 22

couldfind a way of meeting that need.

On further examination, we reached the conclusion that by far the biggest gap betweenwhat people in this part of Christchurch wanted and what they could access was in thisarea. Their deep learning aspirations were not being met.

Since that time I have done many workshops with a wide range of people. I give twoexamples - those dealing with alcohol and drug dependency, those working in earlychildhood education. I have asked them what I want to ask you now:

- What really matters?
- What keeps you going when you are down in the dumps?
- What do you want to pass on to the next generation?

Please record three responses for yourself and if you are happy to do it, share one of them with your neighbour. In your opinion are these "things that matter" currently providing direction to our future as a society?

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That Volunteering is an activity of free will.

New insightshat members have the right to autonomy, including the right to disagreewith the Association, while operating within the national policy framework. Leadership which takes into account the Big Picture of peoples' hopes and aspirationsworks with people as people and gives encouragement to look at each other as personswith gifts to offer, thus allowing people to retain and regain their dignity [4]. Thus Leadership will be both from individuals and from groups and will come out ofprocesses involving Volunteering. This will challenge us to look for new insights as towhat is needed to complement already existing possibilities for Volunteering, inVolunteer Centres and in Voluntary Organisations. Dr Virginia Hodgkinson's [5] recentseminars highlighted the range of Volunteering and raised important issues to be takeninto account in the current Government Discussion paper on Tax and Charities. Whatcounts as a charitable act is closely related to an appreciation of the range of Volunteering.

Being open to new factors is in no way to undervalue existing practices inVolunteering. All the ways Volunteering is currently promoted and supported e.g.organising Award Ceremonies for Volunteers, providing learning opportunities, runningRecruitment and Referral Services, are basic and vital. The heart of the work can still be maintained as new insights are sought.

Volunteering New Zealand

Volunteering NZ offers an opportunity to develop a framework for such Leadership. Setup by six Volunteer Centres as an Incorporated Society, it is a national association ofautonomous and independently organised Volunteer Centres and nationalorganisations strongly committed to Volunteering. The Association declares togetherits

VISION - supportive interdependent communities where Volunteering isrecognised and respected, and advances the common good DEFINITION - Voluntary work as done of one's own free will, unpaid, for thecommon good BELIEFS

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develop support for the future of Volunteering, more inclusively. This processhas begun. The following prigrities have been proposed for VNZ:

cultural, political, environme ntal links. Diversi

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- To extend opportunities to participate in Volunteering across Aotearoa NewZealand.
- To clarify and put in place processes for upholding Te Tiriti o Waitangi
- To be representative and inclusive.
- To develop relationships with key organisations at both national and locallevels.
- To promote the vision, definition, purpose, beliefs and values of VNZ.
- To promote and encourage the development of new and existing locally initiated Volunteer Centres.
- To pick up and continue Ministerial Reference Group initiatives.

Volunteering in Sectors

Volunteering can occur in any Sector of the community and it is vital that its integrity ispreserved as work that is unpaid, of one's own free will and for the common good *Aroha ki te Takata a Rohe.*

"The Community" includes everyone - government (national, regional and local),business/commerce, the Voluntary Sector and the household Sector. There can, ofcourse, be communities of interest and locality. It would be helpful if the word"community" were not used to refer to the Voluntary Sector, as putting them togetherdraws attention away from the key elements of what Volunteering means, and cancause confusion about the meaning of Volunteering.

Another issue in naming of Sectors lies in referring to the Voluntary Sector as the "third" Sector. This is inaccurate (at least historically) as it is really the "first", havingbeen there before either government or business! However, the way that VoluntarySector is currently placed within what is known as the Third Sector analysis gives theopportunity to highlight the essential role of the Voluntary Sector. It emerges inresponse to the power of the statutory (Government) and commercial (Business)constraints. It is the place where creativity and justice can emerge and is thus critical tounderstanding ways to the future. VNZ's Vision, Values and Beliefs (listed above) giveclarity and focus to these issues of creativity and justice. Volunteering by employees or employers is being referred to in various ways, forexample Employee Volunteering, Business in the Community and CorporateVolunteering. It needs to be seen as offering employees/employers work experience ina Sector that is distinct from that of their employment - in a project or organisation in the Voluntary Sector. Some will take up the option by company agreement within officehours, others in their own free time but with company support for the project of theirinvolvement [6]. In order to preserve the integrity of Volunteering, these developmentsneed to be addressed within the framework established by VNZ.

Volunteering in the government, whether local, regional or local, must also be clearlyestablished as a project in the Voluntary Sector - independent but alongside anystatutory requirement. This will avoid any possible coercion due to statutoryrequirements, making it clear that there is always the possibility either for the

person tonot continue as a Volunteer or to organise to change such requirements through legal means.

Where Volunteering is related to the household Sector, a clear distinction needs to be made to uphold the definition of being for the common good and not forpersonal (financial or similar) benefit.

A useful way of looking at the sectors has beendeveloped by the Finnish writer Hilkka Pietilä [7]. Sheuses the term "Intermediary" to indicate the dynamicplace of the voluntary sector in societies wheregovernment and commerce have become so powerful(see Figure).

Voluntary Agencies and Projects



In addition to identification of the vision, definition, beliefs and values and the above priorities established by Volunteering NZ, Leadershipin Volunteering will need to distinguish Volunteering in Voluntary agencies or projectsfrom other activities such as those of Government (local, regional or central) or ofconsultancies and other activities in the Commercial Sector.

Leadership roles in these agencies and projects in the Voluntary Sector will need to beacknowledged overtly. Otherwise they will inevitably happen covertly or indirectly.

Leadership can be defined as a willingness to think about the group as a whole and tooffer some direction and influence in helping the group meet its goals [8]. Leadershipfor the Big Picture in Volunteering requires plural accountability beyond a single group, agency or project. It certainly will go beyond management / governance standards and the economic discourse [9].

Accountability

In order to address the direction and influence such a Big Picture could have we needto acknowledge the broader framework for accountability. This will challenge us towork together [10] for the purpose of strengthening Volunteering, hopefully by refining the work of Volunteering NZ.

Some key indicators [11] which best reflect values and organisational capacities that distinguish a Voluntary agency or project are addressed by posing the following questions:

• Is there any indication that it has been involved in genuinely participativeplanning, monitoring or evaluation process within the community [of interest orlocality] it is working with?

• Does it have the ability to learn from past experience and think critically aboutitself?

• Is it accountable and transparent in its dealings with the community [of interest orlocality]?

This is not an argument to jettison performance criteria or evaluation tools, nor to loseideas of accountability or cost effectiveness. It is, however, to suggest that these keyindicators should be given the same weight as, for example, financial accounts orsocial audit data or impact measures. It is, also to raise some concern about simplisticmanagement/ governance splits [12] which have resulted in some disturbing butcomes / boards. One useful shift is to emphasise the need for allocation criteria to be established before accountability is addressed. Thenaccountability can be more transparent to all involved.

Volunteering and Paid Work

As conditions of paid work for many people have deteriorated and employment hasbecome more precarious, part-time and lacking in meaning or satisfaction, it is criticalthat Volunteering has a strong commitment to ensuring that fair wages and goodconditions of employment of paid staff in all Sectors are upheld.

Also there are many reports that people both in paid employment and as Volunteersare in situations of overwork. It is encouraging that the Government's Future Workprogramme is now established [14]. Issues of income maintenance [15] and the distribution of wealth [16] should also be included in any consideration of Leadership inVolunteering in relation to the Big Picture.

There are roughly 3.8 million people living in this country. About 1.75 million of us arein paid jobs. A further 120,000 are actively looking for paid jobs. Around 1 millionothers of working age are not in paid employment or actively seeking paid employment. They may be in Voluntary work, domestic labour, caring for children, the sick, orengaged in training and education. To leave these people out of the definition of "work" would be to ignore their contribution to our economy and communities, as well as theirneeds and rights [17]. A wider definition of work is needed.

Upholding the distinctive contribution of Voluntary work is not to diminish the value ofpaid jobs. It is just to acknowledge the reality of the way our communities are heldtogether by the generosity inherent in gifting [18]. Social statistics need to be collected in the full context of relationships and never be seen only in the context of markettransactions[19]. One practical example is John Ralston Saul's [20] argument that employment agreements should include time for democracy.

We know from the last Census and the 1999 Time Use Survey that we are a nation of Volunteers. In the four weeks before the census 1.1 million of us did some sort of unpaid work outside the household [21]. A key question becomes, how we can ensure that people work the combination of paid and unpaid hours they want to [22].

Making the links between Volunteering and employment is complex yet achievable. Todo this will require acceptance that a particular Volunteering opportunity may notnecessarily lead to an employment opportunity. There is also a need to separateconsiderations of income from employment [23].

Third Age

A commitment to Te Tiriti o Waitangi draws attention to the roles that older peopleplay. Pakeha have tended to "retire" older people from responsibilities whereas Maoriexpect to pay due attention to the contribution these older people make.

There are moves to address this tendency in mainstream society by developing ThirdAge projects. If we are to recognise and value Volunteering we will also require thepainting of the Big Picture. Otherwise the richness from giving due weight to the contribution of elders may remain limited.

Volunteering and Unpaid Work

In stating the obvious, that unpaid work and Volunteering are not the same thing (e.g.slavery was unpaid work), questions are raised about The Time Use Survey follow-up.

If we are to learn how to properly "see" the needs in our communities we will need to ensure that the Big Picture is not limited to paid / unpaid activities.

Valuing everyone's contributions to building a better world can no longer be done byadding up hourly wage or equivalent time-use data on the paid and formal unpaid workthat people do. This will require us to move well beyond the market approach to socialplanning. Even though cost/benefit analyses, opportunity costs and benefits and considerations of externalities may sometimes be helpful in demonstrating thelimitations of a narrow market approach they do not describe the complex reality which recognises Volunteering.

Similarly, the current emphasis on promoting Social Capital rather than on rebuildingthe Common Good, limits the Big Picture. It is also dehumanising. If the term SocialCapital is used to refer to "stock", meaning all that is held in trust for our communities[24], we may end up with the situation that was the case in Work and Income NewZealand (WINZ) where long-term unemployed were referred to as "long term stock"! The Big Picture which includes considerations of Volunteering can give us newopportunities to navigate new waters and thereby provide Leadership to catch aglimpse of a new society [25].

Entrepreneurial Activity and Volunteering

There is much to be explored in the relationship between entrepreneurial activity andVolunteer involvement. Ensuring that the Big Picture of Volunteering is promoted willassist such exploration. An important caveat is that Volunteers be safe from exploitation by unscrupulous employers who take up an entrepreneurial activity without commitment to good employment conditions and fair wages.

Exploring this relationship will, however, allow new employment options to emerge.Maori entrepreneurs are showing how whanau involvement gives them a greaterpurpose to strive for, knowing that everyone is watching them, but also receivingtremendous support from them [26]. Upholding a bigger picture invites awareness ofcore values and a deeper understanding of peoples needs.

There is growing recognition that values are the same across cultures, though the waythey are honoured will be different [27]. An understanding of Te Tiriti o Waitangi givesthis nation a particular basis for addressing the problems we face while ensuring thatwe no longer require Maori to be limited to past monocultural responses. We can thenengage with each other so that Treaty-based development focuses on the values thatunderpin the responses we are making. In this way there is more likelihood thatpeople's hopes and aspirations will be met and employment will become part of theBigger Picture.

My hope is that entrepreneurial activists, those in paid employment and those workingin the world of Volunteering will recognise and respect each other's contribution.

Cross-Sectoral Approaches

Currently, there is much debate in the Commercial Sector about whether a business"should" meet a social [or environmental] responsibility apart from its responsibility toshareholders [28]. Legal realities and some acceptance of the (social, economic andenvironmental) "triple bottom line" require some shift. Recognition of the Big Pictureperspective (of Reciprocity and Generosity) described above could create a situation inwhich this is automatic rather than imposed.

Seminal international work on this has been done in this context, developing aSystems approach to painting the Big Picture [29]. Particular references as to how wecan work with human needs within the wider picture are usefully and practicallypresented by Manfred Max-Neef [30]. We also need to consider the value of unpaidwork supporting paid employment [31]. Ivan Illich, writing as long ago as 1981,provides essential understanding in his exposure of "Shadow Work" [32].

As we learn to see a bigger picture than the one obtainable through a Labour Market

lens we will feel empowered to resist the commodification of everything and move froma politics of self-interest to a politics of generosity.

This will assist in working out how to value the Commons, replenishing that which hasbeen depleted by several centuries of colonisation [33].

We will think of people not as self-interested individuals but as people-incommunity, capable of reciprocity. Furthermore where mutuality reaches beyond exchange tocreate more enduring bonds of interdependence, caring and commitment, a transitionoccurs. No longer is reciprocity experienced as an exchange. There is a shift tosolidarity and from there to genuine human mutuality [34]. Rituals may be needed toacknowledge the relationships in community, ensuring give and take. In this way it ispossible to address the question about whether the logic of rationality and selfinterestactually leads not to human satisfaction but to the loss of humanity itself [35]. This isparticularly important as we move on from a monocultural approach to one based on Te Tiriti o Waitangi [36].

Value of Volunteering

Volunteering is undoubtedly valuable to people and the causes they support [37]. It isan invaluable act of citizenship and is as diverse as society itself [38]. Just abouteveryone is a Volunteer (including those in paid work), though they may not namethemselves as such.

A question to be addressed is whether there is a danger in claiming the definition and the naming of people as Volunteers. If the direction such a process takes us is openended and underpinned by transparent criteria I am convinced the value of doing so isgreater than not doing so. We desperately need lenses to widen our view of the BigPicture. The tools which act by remote control and depersonalise (like standards and accounting) need to be complemented by those that focus on inter-personalrelationships, moral purpose and a vision based on Te Tiriti o Waitangi. Topics whichneed reflection and action have been suggested above.

Leadership that both inspires involvement and recognises the inspiring involvement ofpeople in the Big Picture of our communities will be necessary if we are to direct and influence the direction of the future of Volunteering in a coherent way. HasVolunteering NZ made a useful start?

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